# [DISCUSSION DRAFT]

110TH CONGRESS 2D SESSION

H.R.

To [To be inserted.]

## IN THE HOUSE OF REPRESENTATIVES

Mr.	Frank of Massachusetts	introduced	the	following	bill;	which	was	referred	
	to the Committee	on							

# A BILL

### To [To be inserted.]

- Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

  SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

  (a) SHORT TITLE.—This Act may be cited as the

  '\_\_\_\_\_ Act of 2008".

  (b) Table of Contents.—The table of contents for

  this Act is as follows:

  Sec. 1. Short title and table of contents.
  - sec. 1. Short thie and table of contents
  - Sec. 2. Findings and purposes.

# TITLE I—FHA INSURANCE FOR HOMEOWNERSHIP RETENTION MORTGAGES

Sec. 101. Short title.

Sec. 102. Insurance of homeownership retention mortgages.

#### TITLE II—AUCTION OR BULK REFINANCE PROGRAM

- Sec. 201. Purpose.
- Sec. 202. Oversight Board.
- Sec. 203. Establishment.
- Sec. 204. Auction or bulk refinance program.
- Sec. 205. Authority of Board and Secretary.
- Sec. 206. Limitation on aggregate principal amount.
- Sec. 207. Definitions.
- Sec. 208. Authorization of appropriations.

# TITLE III—LOANS AND GRANTS FOR PURCHASE OF FORECLOSED HOMES

- Sec. 301. Loans and grants to States.
- Sec. 302. Qualified plans.
- Sec. 303. Allocation of amounts.
- Sec. 304. Loans.
- Sec. 305. Eligible housing stimulus activities.
- Sec. 306. Shared appreciation agreement.
- Sec. 307. Spending requirements.
- Sec. 308. Accountability.
- Sec. 309. Definitions.
- Sec. 310. Funding.
- Sec. 311. Regulations.

#### 1 SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—The Congress finds that [To be in-
- 3 serted.
- 4 (b) Purposes.—The purposes of this Act are [To
- 5 be inserted.

# 6 TITLE I—FHA INSURANCE FOR

- 7 HOMEOWNERSHIP RETEN-
- 8 TION MORTGAGES
- 9 SEC. 101. SHORT TITLE.
- This title may be cited as the "FHA Housing Sta-
- 11 bilization and Homeownership Retention Act of 2008".

1	SEC. 102. INSURANCE OF HOMEOWNERSHIP RETENTION
2	MORTGAGES.
3	(a) Mortgage Insurance Program.—Title II of
4	the National Housing Act (12 U.S.C. 1707 et seq.) is
5	amended by adding at the end the following new section:
6	"SEC. 257. INSURANCE OF HOMEOWNERSHIP RETENTION
7	MORTGAGES.
8	"(a) Authority.—The Secretary shall, subject only
9	to the absence of qualified requests for insurance under
10	this section and to the limitations under subsection (e) of
11	this section and section 531(a), make commitments to in-
12	sure and insure any mortgage covering a 1- to 4-family
13	residence that is made for the purpose of paying or pre-
14	paying outstanding obligations under an existing mortgage
15	or mortgages if the mortgage being insured under this sec-
16	tion meets the requirements of this section and of section
17	203, except as modified by this section.
18	"(b) Requirements.—To be eligible for insurance
19	under this section, a mortgage shall comply with all of
20	the following requirements:
21	"(1) Owner-occupied principal residence
22	REQUIREMENT.—The residence to be covered by the
23	mortgage insured under this section shall be occu-
24	pied by the mortgagor as the principal residence of
25	the mortgagor.

1	"(2) Lack of capacity to pay existing
2	MORTGAGE OR MORTGAGES.—
3	"(A) Borrower certification.—The
4	mortgagor shall certify that the mortgagor has
5	not intentionally defaulted on the existing mort-
6	gage or mortgages.
7	"(B) Lack of capacity to pay existing
8	MORTGAGE OR MORTGAGES.—As of March 1,
9	2008, the mortgagor shall have had a ratio of
10	mortgage debt to income, taking into consider-
11	ation all existing mortgages at such time, great-
12	er than 40 percent.
13	"(3) Eligibility of mortgages by date of
14	ORIGINATION.—[The existing senior mortgage shall
15	have been originated on or after January 1, 2005,
16	and before July 1, 2007.
17	"(4) MAXIMUM LOAN-TO-VALUE RATIO.—The
18	mortgage being insured under this section shall in-
19	volve a principal obligation (including such initial
20	service charges, appraisal, inspection, and other fees
21	as the Secretary shall approve and including the
22	mortgage insurance premium paid pursuant to sub-
23	section $(d)(1)$ in an amount not to exceed 90 per-
24	cent of the appraised value of the property. Section

1	203(d) shall not apply to mortgages insured under
2	this section.
3	"(5) Required waiver of prepayment pen-
4	ALTIES AND FEES.—All penalties for prepayment of
5	the existing mortgage or mortgages, and all fees and
6	penalties related to default or delinquency on all ex-
7	isting mortgages or mortgages, shall be waived or
8	forgiven.
9	"(6) Required Loan Reduction.—
10	"(A) REDUCTION OF INDEBTEDNESS
11	UNDER EXISTING SENIOR MORTGAGE.—The
12	amount of indebtedness on the existing senior
13	mortgage shall have been substantially reduced
14	by such percentage as the Secretary may re-
15	quire, except that such reduction shall be suffi-
16	cient to—
17	"(i) provide for the refinancing of
18	such existing mortgage in an amount not
19	greater than 90 percent of the appraised
20	value of the property involved; and
21	"(ii) pay the full amount of the single
22	premium to be collected pursuant to sub-
23	section (d)(1) (which may be an amount
24	not exceeding 5.0 percent of the amount of
25	the original insured principal obligation of

1	the mortgage insured under this section
2	and which shall serve as an additional re-
3	serve to cover possible loan losses).
4	"(B) Extinguishment of debt by refi-
5	NANCING.—All existing holders of mortgage
6	liens on the property involved shall agree to ac-
7	cept the proceeds of the insured loan as pay-
8	ment in full of all indebtedness under all exist-
9	ing mortgages, and all encumbrances related to
10	such mortgages shall be removed. The Sec-
11	retary may take such actions as may be nec-
12	essary and appropriate to facilitate coordination
13	between the holders of the existing senior mort-
14	gage and any existing subordinate mortgages to
15	comply with the requirement under this sub-
16	paragraph.
17	"(7) Required reduction of debt serv-
18	ICE.—The debt service payments due under the
19	mortgage insured under this section shall be in an
20	amount that is meaningfully reduced from the debt
21	service payments due under the existing senior mort-
22	gage, which reduction may be achieved through a re-
23	duction of indebtedness, a reduction in the interest
24	rate being paid, or an extension of the term of mort-
25	gage, or any combination thereof.

1	"(8) Financial recovery to federal gov-
2	ERNMENT THROUGH EXIT PREMIUM.—
3	"(A) Subordinate Lien.—The mortgage
4	shall provide that the Secretary shall retain a
5	lien on the residence involved, which shall be
6	subordinate to the mortgage insured under this
7	section but senior to all other mortgages, and
8	which shall secure the repayment of the amount
9	due under subparagraph (D).
10	"(B) No interest or payment during
11	MORTGAGE.—The amount secured by the lien
12	retained by the Secretary pursuant to subpara-
13	graph (A) shall not bear interest and shall not
14	be repayable to the Secretary except as pro-
15	vided in subparagraph (D) of this paragraph.
16	"(C) Net proceeds available for exit
17	PREMIUM.—Upon the sale, refinancing, or other
18	disposition of the residence covered by a mort-
19	gage insured under this section, any net pro-
20	ceeds resulting from such disposition that re-
21	main after deducting the remaining insured
22	principal balance of the mortgage insured under
23	this section, and after deducting [expenditures
24	paid or incurred after the date of the origina-
25	tion of such mortgage which are properly

1	chargeable to capital account (within the mean-
2	ing of section 1016 of the Internal Revenue
3	Code of 1986) with respect to such residence,
4	shall be available to meet the obligation under
5	subparagraph (D).
6	"(D) Exit Premium.—Upon any refi-
7	nancing of the mortgage insured under this sec-
8	tion or any sale or disposition of the residence
9	covered by the mortgage, the Secretary shall,
10	subject to the availability of sufficient net pro-
11	ceeds described in subparagraph (C), receive
12	the greater of the following amounts:
13	"(i) 3 percent of the amount of the
14	original insured principal obligation of the
15	mortgage.
16	"(ii) A percentage of the portion of
17	the net proceeds described in subparagraph
18	(C), as follows:
19	"(I) In the case of any refi-
20	nancing, sale, or disposition occurring
21	during the first year of the term of
22	the mortgage, 100 percent of such net
23	proceeds.
24	"(II) In the case of any refi-
25	nancing, sale, or disposition occurring

1	during the second year of the term of
2	the mortgage, 80 percent.
3	"(III) In the case of any refi-
4	nancing, sale, or disposition occurring
5	during the third year of the term of
6	the mortgage, 60 percent.
7	"(IV) In the case of any refi-
8	nancing, sale, or disposition occurring
9	during the fourth year of the term of
10	the mortgage, 40 percent.
11	"(V) In the case of any refi-
12	nancing, sale, or disposition occurring
13	during the fifth year of the term of
14	the mortgage, 20 percent.
15	"(VI) In the case of any refi-
16	nancing, sale, or disposition occurring
17	after the end of the fifth year, 0 per-
18	cent.
19	"(9) Documentation and verification of
20	INCOME.—In complying with the debt-to-income eli-
21	gibility ratios under the program under this section,
22	the mortgagee under the mortgage shall document
23	and verify the income of the mortgagor in accord-
24	ance with procedures and standards that the Sec-
25	retary shall establish.

1	"(10) FIXED RATE MORTGAGE.—The mortgage
2	insured under this section shall bear interest at a
3	single rate that is fixed for the entire term of the
4	mortgage.
5	"(11) MAXIMUM LOAN AMOUNT.—The mort-
6	gage being insured under this section shall involve a
7	principal obligation that complies with the limita-
8	tion, in effect at the time of insurance, on the max-
9	imum amount of the principal obligation of a mort-
10	gage (for a property of the applicable size) that may
11	be insured under section 203.
12	"(c) Flexible Underwriting Criteria.—The
13	Secretary shall establish underwriting standards for mort-
14	gages insured under this section that—
15	"(1) ensure that each mortgagor under a mort-
16	gage insured under this section has a reasonable ex-
17	pectation of repaying the mortgage, taking into con-
18	
	sideration the mortgagor's income, assets, liabilities,
19	payment history, and other applicable criteria, but
19 20	
	payment history, and other applicable criteria, but
20	payment history, and other applicable criteria, but which shall not result in a denial of insurance solely
<ul><li>20</li><li>21</li></ul>	payment history, and other applicable criteria, but which shall not result in a denial of insurance solely on the basis of the mortgagor's current FICO or

1	"(2) except as provided in paragraph (3), per-
2	mit a total debt-to-income ratio of up to [40 per-
3	cent]; and
4	"(3) permit a total debt-to-income ratio of more
5	than [40 percent], but not more than [50 percent],
6	if the mortgagor has made, on a timely basis before
7	the endorsement of the mortgage insured under this
8	section, not less than six months of payments in an
9	amount not less than the amount of the monthly
10	payment due under the mortgage to be insured
11	under this section; except that the Secretary may in-
12	crease the maximum percentage under this para-
13	graph to not more than [55 percent] upon making
14	a finding that such increase is necessary to achieve
15	the purposes of this section and can be accomplished
16	under reasonable underwriting standards.
17	"(d) Premiums.—For each mortgage insured under
18	this section, the Secretary shall establish and collect—
19	"(1) at the time of insurance, a single premium
20	payment in an amount not exceeding 5.0 percent of
21	the amount of the original insured principal obliga-
22	tion of the mortgage, which shall be paid from the
23	proceeds of the mortgage being insured under this
24	section, through the reduction of the amount of in-

1	debtedness on the existing senior mortgage required
2	under subsection (b)(6)(A);
3	"(2) in addition to the premium under para-
4	graph (1), annual premium payments in an amount
5	not exceeding 1.5 percent of the remaining insured
6	principal balance of the mortgage; and
7	"(3) an exit premium in the amount determined
8	under subsection (b)(8), but which shall not be less
9	than 3.0 percent of the appraised value of the prop-
10	erty at the time the mortgage is insured, subject
11	only to the availability of sufficient net proceeds
12	from sale, refinancing, or other disposition of the
13	property, as determined in subsection (b)(8).
14	"(e) Origination Fees and Mortgage Rate.—
15	[The Secretary shall establish a reasonable limitation on
16	origination fees for mortgages insured under this section
17	and shall establish procedures to ensure that interest rates
18	on such mortgages shall be commensurate with market
19	rate interest rates on such types of loans.]
20	"(f) Limitation on Aggregate Insurance Au-
21	THORITY.—The aggregate original principal obligation of
22	all mortgages insured under this section may not exceed
23	\$300,000,000,000.
24	"(g) Enhancement of FHA Capacity.—The Sec-
25	retary shall take such actions as may be necessary to—

1	"(1) contract for the establishment of under-
2	writing criteria, pricing standards, and other factors
3	relating to eligibility for mortgages insured under
4	this section;
5	"(2) contract for independent quality reviews of
6	underwriting of mortgages insured under this sec-
7	tion or pools of such mortgages; and
8	"(3) increase personnel of the Department as
9	necessary to process mortgages insured under this
10	section.
11	"(h) Monitoring of Underwriting Risk.—
12	"(1) Monitoring of designated under-
13	WRITERS.—The Secretary shall monitor independent
14	quality reviews as established pursuant to subsection
15	(g)(2) to—
16	"(A) determine compliance of designated
17	underwriters with underwriting standards;
18	"(B) determine rates of delinquency,
19	claims rates, and loss rates of designated un-
20	derwriters; and
21	"(C) terminate eligibility of designated un-
22	derwriters that do not meet minimum perform-
23	ance standards as the Secretary may establish.
24	"(2) Reports by Secretary.—The Secretary
25	shall submit semiannual reports to the Congress

1	identifying the progress of the program for mortgage
2	insurance under this section, which shall contain the
3	following information for each such 6-month period:
4	"(A) The number of new mortgages in-
5	sured under this section.
6	"(B) The aggregate principal obligation of
7	new mortgages insured under this section.
8	"(C) The average amount by which the in-
9	debtedness on existing mortgages is reduced in
10	accordance with subsection (b)(6).
11	"(D) The average amount by which the
12	debt service payments on existing mortgages is
13	reduced in accordance with subsection $(b)(7)$ .
14	"(E) The amount of premiums collected
15	for insurance of mortgages under this section.
16	"(F) The claim and loss rates for mort-
17	gages insured under this section.
18	"(G) Any other information that the Sec-
19	retary considers appropriate.
20	"(3) Report by inspector general.—The
21	Inspector General of the Department of Housing
22	and Urban Development shall conduct an annual
23	audit of the program for mortgage insurance under
24	this section to determine compliance with this sec-
25	tion and program rules.

1	"(i) GNMA AUTHORITY.—The Secretary shall take
2	such actions as may be necessary to ensure that securities
3	based on and backed by a trust or pool composed of mort-
4	gages insured under this section are available to be guar-
5	anteed by the Government National Mortgage Association
6	as to the timely payment of principal and interest.
7	"(j) Special Risk Insurance Fund.—The insur-
8	ance of each mortgage under this section shall be the obli-
9	gation of the Special Risk Insurance Fund established by
10	section 238.
11	"(k) Definitions.—For purposes of this section, the
12	following definitions shall apply:
13	"(1) Existing Mortgage.—The term 'existing
14	mortgage' means, with respect to a mortgage in-
15	sured under this section, a mortgage that is to be
16	extinguished, and paid or prepaid, from the proceeds
17	of the mortgage insured under this section.
18	"(2) Existing senior mortgage.—The term
19	'existing senior mortgage' means, with respect to a
20	mortgage insured under this section, the existing
21	mortgage that has superior priority.
22	"(3) Subordinate mortgage.—The term
23	'subordinate mortgage' means, with respect to a
24	mortgage insured under this section, an existing

1	mortgage that has subordinate priority to the exist-
2	ing senior mortgage.
3	"(l) Sunset.—
4	"(1) In general.—Except as provided in para-
5	graph (2), the authority of the Secretary to make
6	any new commitment to insure any mortgage under
7	this section shall terminate upon the expiration of
8	the 2-year period beginning on the date of the enact-
9	ment of the FHA Housing Stabilization and Home-
10	ownership Retention Act of 2008.
11	"(2) Extensions.—The Secretary may, not
12	more than four times, extend the authority to enter
13	into new commitments to insure mortgages under
14	this section beyond the date specified in paragraph
15	(1), except that each such extension shall—
16	"(A) be effective only if, before the pro-
17	gram terminates pursuant to paragraph (1) or
18	any previous extension pursuant to this para-
19	graph, the Secretary—
20	"(i) certifies the need for such exten-
21	sion in writing to the Congress; and
22	"(ii) causes notice of such extension
23	to be published in the Federal Register;
24	and

1	"(B) be for a period of not more than 6
2	months.
3	"(m) Authorizations of Appropriations.—
4	There is authorized to be appropriated for each of fiscal
5	years 2008 and 2009—
6	(1) \$200,000,000 for providing counseling re-
7	garding loss mitigation for mortgagors with 1- to 4-
8	family residences, including determining eligibility
9	for the program under this section; and
10	"(2) $$150,000,000$ for costs of activities under
11	subsection (g).".
12	(b) Special Risk Insurance Fund.—Section 238
13	of the National Housing Act (12 U.S.C. 1715z-3) is
14	amended—
15	(1) in subsection (a)(1), by striking "or 243"
16	each place such term appears and inserting "243, or
17	257"; and
18	(2) in subsection (b), by striking "and 243"
19	each place such term appears and inserting "243,
20	and 257".
21	TITLE II—AUCTION OR BULK
22	REFINANCE PROGRAM
23	SEC. 201. PURPOSE.
24	The purpose of this title is to provide an effective and
25	efficient mechanism to facilitate refinancing of existing

- 1 residential mortgages that are delinquent or in imminent
- 2 danger of default into mortgages insured under the mort-
- 3 gage insurance program under title II of the National
- 4 Housing Act, by establishing an auction or bulk refinance
- 5 process under which lenders and servicers of such mort-
- 6 gages may make bids for forward commitments for such
- 7 insurance
- 8 SEC. 202. OVERSIGHT BOARD.
- 9 (a) Establishment.—There is hereby established
- 10 the [Refinance Program] Oversight Board (in this title
- 11 referred to as the "Oversight Board").
- 12 (b) Membership.—The Board shall consist of the
- 13 following members:
- 14 (1) The Secretary of the Treasury.
- 15 (2) The Secretary of Housing and Urban Devel-
- opment.
- 17 (3) The [Chairman of] the Board of Governors
- of the Federal Reserve System.
- 19 (c) NO ADDITIONAL COMPENSATION.—Members of
- 20 the Oversight Board shall receive no additional pay by rea-
- 21 son of service on such Board.
- 22 SEC. 203. ESTABLISHMENT.
- 23 (a) Establishment of Auction or Bulk Refi-
- 24 NANCE MECHANISM.—

1	(1) Establishment.—The Oversight Board
2	shall develop a structure for conducting auctions, or
3	other mechanisms, to facilitate refinancing of mort-
4	gages on a wholesale or bulk basis under this title.
5	(2) Timing.— The Oversight Board shall com-
6	plete design of such structure or other mechanisms
7	not later than the expiration of the 60-day period
8	beginning upon the date of the enactment of this
9	Act.
10	(3) Auction agent.—The Oversight Board
11	shall appoint an auction agent to carry out the pro-
12	gram under this title, who may be an agency of the
13	Federal Government or a private contractor, as de-
14	termined by the Oversight Board, and shall oversee
15	the conduct of the program by such agent.
16	(b) Requirements for Commencement.—In
17	order to begin operation of the program under this title,
18	the Oversight Board shall determine that—
19	(1) establishment and use of an auction or
20	other bulk refinance program under this title is fea-
21	sible and would provide an effective and efficient
22	mechanism to reduce foreclosures on qualified exist-
23	ing mortgages by refinancing such mortgages into
24	performing mortgages insured under title II of the
25	National Housing Act; and

1	(2) the use of an auction or bulk refinance pro-
2	gram is necessary to stabilize the housing market
3	and reduce the impact of turmoil in that market on
4	the economy of the United States.
5	SEC. 204. AUCTION OR BULK REFINANCE PROGRAM.
6	The program for auctions or bulk refinancings under
7	this title shall—
8	(1) provide for the auction agent to solicit bids
9	from holders of qualified existing mortgages for refi-
10	nancing of such mortgages and insurance of the refi-
11	nanced mortgages under title II of the National
12	Housing Act, with such bids to be evaluated on cri-
13	teria that the Oversight Board shall establish;
14	(2) provide for the auction agent to select bids
15	for specified aggregate amounts of qualified existing
16	mortgages for such refinancing and insurance;
17	(3) require, for selection of any bid made under
18	the program, that for each qualified existing mort-
19	gage included in the group that is the subject of the
20	bid the servicer shall accept as payment in full of
21	any obligations outstanding under such mortgage
22	the proceeds of a new mortgage that—
23	(A) is eligible for insurance under section
24	257 of the National Housing Act (as added by
25	section 102(a) of this Act; or

1	(B) is otherwise eligible for insurance such
2	under other provisions of title II of the Na-
3	tional Housing Act (12 U.S.C. 1707 et seq.) as
4	the Oversight Board may provide;
5	(4) require, for selection of any bid made under
6	the program, that refinancing of qualified existing
7	mortgages in the group involved in the bid provide
8	for discounts, in accordance with such minimum re-
9	quirements as the Oversight Board shall establish,
10	which shall—
11	(A) be based upon the appraised values of
12	the properties involved at the time the mortgage
13	is delivered, and which may be established on
14	the basis of each mortgage included or on an
15	aggregate basis;
16	(B) result in new mortgages that—
17	(i) [have original principal obligations
18	in amounts] that are less than the
19	amounts of the appraised values of the
20	properties involved at the time the mort-
21	gages are delivered;
22	(ii) are consistent with the terms of
23	the bid and program rules; and
24	(5) upon selection of a bid for refinancing of
25	qualified existing mortgages, provide for—

1	(A) such refinancing of all of the qualified
2	existing mortgages submitted; and
3	(B) insurance of all such resulting refi-
4	nanced mortgages under section 257 of the Na-
5	tional Housing Act (as added by section 102(a)
6	of this Act) or otherwise under title II of the
7	National Housing Act (12 U.S.C. 1707 et seq.).
8	SEC. 205. AUTHORITY OF BOARD AND SECRETARY.
9	(a) In General.—The Oversight Board shall take
10	such actions as may be necessary to establish, and may
11	take such actions as necessary to carry out, the program
12	for auctions or bulk refinancings under this title and shall
13	establish, in accordance with this title, all terms, guide-
14	lines, and policies governing the operation of the program,
15	which may include terms, guidelines, and policies regard-
16	ing—
17	(1) the conduct of auctions or bulk
18	refinancings, including timing of auctions or other
19	procedures, minimum and maximum aggregate prin-
20	cipal amounts of mortgages that may be submitted
21	under such auctions or procedures, and eligibility of
22	lenders and servicers to submit bids in such auctions
23	or procedures;
24	(2) underwriting and related criteria for quali-
25	fied existing mortgages submitted and the resulting

refinanced mortgages under such auctions or other
procedures, which may be established on the basis of
each mortgage involved or on an aggregate basis,
such as requirements relating to the maximum debt-
to-income ratio of borrowers under such mortgages;
(3) appraisals in connection with mortgages to
refinance qualified existing mortgages submitted
under such auctions or other procedures, including
requirements relating to timing, verification, and
standards of auctions or other procedures and proce-
dures for resolving disputes arising from appraisals;
(4) requiring, if appropriate for certain classes
of mortgages that may be submitted under such auc-
tions or other procedures, a minimum period before
such submission during which a lender or servicer
shall establish the ability of the borrower to meet
payment obligations based upon at discounted prin-
cipal obligation and modified interest rate under the
proposed refinanced mortgage;
(5) terms for delivery of the mortgages that re-
finance qualified existing mortgages for insurance
under section 257 of the National Housing Act or
otherwise under title II of such Act, which may pro-
vide for delivery of individual mortgages or groups

of mortgages;

1	(6) representations and warranties to be pro-
2	vided by lenders and servicers with respect to quali-
3	fied existing mortgages and the resulting refinanced
4	mortgages submitted under such auctions or other
5	procedures, and conditions under which the qualified
6	existing mortgages or refinanced mortgages may be
7	disqualified;
8	(7) arrangement with the Secretary of Housing
9	and Urban Development for mortgage insurance
10	commitments under title II of the National Housing
11	Act necessary to carry out the auction or bulk refi-
12	nance program under this title;
13	(8) acquiring, holding, disposing of, making
14	payments in connection with, and otherwise dealing
15	in mortgages to the extent necessary to carry out
16	and facilitate the auction or bulk refinance program
17	under this title; and
18	(9) violations of this title, and of the regula-
19	tions, guidelines, and policies issued under this title,
20	for which lenders and servicers participating in an
21	auction or other procedure under this title may be
22	subjected to penalties, and the applicable such pen-
23	alties.
24	(b) Contracting Authority.—The Oversight
25	Board may utilize the services of the Government National

- 1 Mortgage Association, and may enter into contracts with
- 2 other public or private entities, to carry out the duties
- 3 under this title, including conducting auctions or other
- 4 bulk refinancing under this title and pooling and issuing
- 5 securities based on or backed by refinanced mortgages in-
- 6 sured pursuant to selection of submitted mortgages under
- 7 an auction or other procedure under this title.
- 8 (c) Waiver.—For mortgages submitted under the
- 9 program established under this title, the Secretary of
- 10 Housing and Urban Development may waive or adapt the
- 11 underwriting criteria established pursuant to section 257
- 12 of the National Housing Act, as added by section 102(a)
- 13 of this Act if the Secretary determines such action is nec-
- 14 essary or useful to achieve the purposes of this title.
- 15 SEC. 206. LIMITATION ON AGGREGATE PRINCIPAL
- 16 AMOUNT.
- 17 The aggregate original principal obligation of all refi-
- 18 nanced mortgages insured pursuant to selection of mort-
- 19 gages under an auction or other procedure under this title
- 20 may not exceed the portion of the aggregate insurance au-
- 21 thority provided under section 257(e) of the National
- 22 Housing Act, as added by section 102(a) of this Act, that
- 23 is allocated for such purpose by the Secretary of Housing
- 24 and Urban Development, in consultation with the Over-
- 25 sight Board.

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	<b>SHI</b>	711.7	<b>DEFINITIONS.</b>
ч		40.	DELIMITIONS.

2	For purposes of this title, the following definitions
3	shall apply:
4	(1) Board.—The term "Board" means the
5	Board of Governors of the Federal Reserve System.
6	(2) Holder.—The term "holder" includes,
7	with respect to a qualified existing mortgage, [a
8	lender that holds such a mortgage in portfolio and
9	the servicer of such a mortgage any interest or in-
10	vestment in which is held through a securitization
11	instrument].
12	(3) QUALIFIED EXISTING MORTGAGE.—The
13	term "qualified existing mortgage" means—
14	(A) an existing mortgage that meets the
15	requirements under section 257 to be refi-
16	nanced with a mortgage that may be insured
17	under such section; or
18	(B) an existing mortgage covering a 1- to
19	4-family residence that meets such other cri-
20	teria as the Oversight Board may specify to
21	mitigate risk in a manner that facilitates refi-
22	nancing pursuant to this title.
23	(4) Refinanced Mortgage.—The term "refi-
24	nanced mortgage" means a mortgage covering a res-
25	idence that is made, pursuant to selection of mort-
26	gages under an auction or other procedures under

1	this title, for the purpose of paying or prepaying
2	outstanding obligations under a qualified existing
3	mortgage covering the same residence.
4	(5) Secretary.—The term "Secretary" means
5	the Secretary of Housing and Urban Development.
6	SEC. 208. AUTHORIZATION OF APPROPRIATIONS.
7	There is authorized to be appropriated such sums as
8	may be necessary for—
9	(1) costs involved in carrying out activities
10	under section 205(a)(8);
11	(2) administrative costs of carrying out the pro-
12	gram for auctions under this title, including the
13	costs of any contracts entered into pursuant to sec-
14	tion 205(b); and
15	(3) costs (as such term is defined in section
16	$502$ of the Federal Credit Reform Act of $1990\ (1$
17	U.S.C. 661a) of mortgage insurance for refinanced
18	mortgages insured pursuant to selection of a pool of
19	mortgages under an auction under this title.
20	TITLE III—LOANS AND GRANTS
21	FOR PURCHASE OF FORE-
22	CLOSED HOMES
23	SEC. 301. LOANS AND GRANTS TO STATES.
24	The Secretary of the Treasury shall, subject to the
25	availability of amounts under section 310, make grants

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1	under section 303(a) to qualified States and make loans
2	under section 304 in accordance with the approved plans
3	of qualified States, for use to carry out eligible housing
4	stimulus activities under section 305.
5	SEC. 302. QUALIFIED PLANS.
6	(a) In General.—The Secretary may make a grant
7	under this title only to a State, and may allocate a loan
8	authority amount under this title only for a State, that
9	has submitted to the Secretary a plan that meets the re-
10	quirements under this section and has been approved
11	under this section.
12	(b) Contents.—A plan under this section for a
13	State shall—
14	(1) designate a State housing finance agency,
15	or other agency, department, or entity of the State,
16	or any other designee, as the State administrator to
17	act on behalf of the State for purposes of this title;
18	(2) describe the housing stimulus under section
19	305 to be carried out with assistance under this Act
20	for the State by the entities identified pursuant to
21	paragraph (2) of this subsection;
22	(3) describe how such activities will help restore
23	or improve the viability of neighborhoods by pro-
24	viding for purchase or occupancy of qualified fore-

closed properties as soon as practicable and in a

1	manner that will facilitate repayment of the loans
2	provided under this title for carrying out such activi-
3	ties;
4	(4) set forth the procedures that the State will
5	use to allocate grant and loan amounts and monitor
6	for compliance with the requirements of section 305;
7	(5) provide that grant and loan amounts pro-
8	vided under this title for the State will be used only
9	for eligible housing stimulus activities under section
10	305 that are eligible under such section for assist-
11	ance with grant or loan amounts, as applicable;
12	(6) provide preference for activities serving the
13	lowest income families for the longest period;
14	(7) provide for obligation and outlay of grant
15	amounts, and for loan commitments and disburse-
16	ment, in accordance with the requirements under
17	section 306; and
18	(8) in the case of any grant or loan amounts,
19	that will be invested with the possibility of a return
20	on investment, provide for use of any return on such
21	investment only for one or more eligible housing
22	stimulus activities under section 305.
23	(c) Submission.—The Secretary shall provide for
24	States to submit plans under this section to the Secretary
25	and shall establish requirements for the contents and form

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- 1 of such plans. Except in the case of plan resubmitted pur-
- 2 suant to subsection (d)(3), the Secretary may not accept
- 3 or consider a plan unless the plan is submitted to the Sec-
- 4 retary before the expiration of the 30-day period beginning
- 5 upon the date of the enactment of this Act.
- 6 (d) REVIEW AND APPROVAL.—
  - (1) TIMING.—The Secretary shall review, and approve or disapprove, each plan submitted in compliance with the requirements established under this section before the expiration of the 15-day period beginning upon the submission of the plan. If the Secretary does not approve or disapprove a plan that is submitted in accordance with the requirements under this section before the expiration of such 15-day period and notify the State of such approval or disapproval, the plan shall be considered approved for purposes of this section.
    - (2) STANDARD FOR DISAPPROVAL.—The Secretary may disapprove a plan only if the plan fails to comply with the requirements of this title.
    - (3) RESUBMISSION.—If the Secretary disapproves the plan of a State, the Secretary shall submit to the State the reasons for the disapproval, and the State may, during the 15-day period that begins upon notification of such disapproval and the

- 1 reasons for such disapproval, submit to the Sec-
- 2 retary a revised plan for review and approval in ac-
- 3 cordance with this subsection.

### 4 SEC. 303. ALLOCATION OF AMOUNTS.

- 5 (a) Grants.—From the total amount made available
- 6 under section 310(a) for grants under this title, the Sec-
- 7 retary shall make a grant to each qualified State in the
- 8 grant amount determined under subsection (c) of this sec-
- 9 tion for the qualified State.
- 10 (b) Loans.—From the aggregate amount of author-
- 11 ity for the outstanding principal balance of loans made
- 12 under this title pursuant to section 310(b)(1), the Sec-
- 13 retary shall allocate such authority for loans under this
- 14 title for each qualified State in the loan authority amount
- 15 determined under subsection (c) of this section for the
- 16 qualified State.
- 17 (e) Grant Amounts and Loan Authority
- 18 Amounts.—The grant amount or loan authority amount
- 19 for a qualified State shall be the foreclosure grant share
- 20 or foreclosure loan share, respectively, for the State deter-
- 21 mined under subsection (d), as such share is adjusted in
- 22 accordance with an index established or selected by the
- 23 Secretary to account for differences between qualified
- 24 States in the median price of single family housing in such
- 25 States.

- 1 (d) Foreclosure Shares.—For purposes of this 2 section:
  - (1) Grant share.—The foreclosure grant share for a qualified State shall be the amount that bears the same ratio to the total amount made available under section 310(a) as the number of foreclosures on mortgages for single family housing occurring in such State during the most recently completed two calendar quarters for which such information is available, as determined by the Secretary, bears to the aggregate number of such foreclosures occurring in all qualified States during such calendar quarters.
    - (2) Loan share.—The foreclosure loan share for a qualified State shall be the amount that bears the same ratio to the aggregate amount of the principal balance of loans that may be outstanding at any time under this title pursuant to section 310(b)(1) as the number of foreclosures on mortgages for single family housing occurring in such State during the most recently completed two calendar quarters for which such information is available, as determined by the Secretary, bears to the aggregate number of such foreclosures occurring in all qualified States during such calendar quarters.

1	(e) Distribution of Full Amount.—The Sec-
2	retary shall establish the index referred to in subsection
3	(c) and the grant and loan authority amounts for the
4	qualified States in a manner that provides that—
5	(1) the aggregate of the grant amounts for all
6	qualified States is equal to the total amount made
7	available under section 310(a); and
8	(2) the aggregate of the loan authority amounts
9	for all qualified States is equal to the aggregate
10	amount of authority for the outstanding principal
11	balance of all loans made under this title pursuant
12	to section $310(b)(1)$ .
13	SEC. 304. LOANS.
14	(a) Requirement of Loan Authority Amount.—
15	The Secretary may make a loan under this title for use
16	in a qualified State only to the extent and in such amounts
17	that loan authority amounts for such State are available.
18	(b) Revolving Availability of Loan Authority
19	Amount.—The loan authority amount allocated for each
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_0	qualified State shall—
21	qualified State shall—  (1) upon the Secretary entering into a binding
21	(1) upon the Secretary entering into a binding

1	(2) upon the repayment to the Secretary by any
2	borrower of any principal amounts borrowed under
3	a loan this title for use in such State, be increased
4	by the amount of principal repaid.
5	(c) Assisted Entities.—The loan authority amount
6	of a qualified State may be used under section 305(a) to
7	provide a loan for the purchase or finance the purchase
8	of qualified foreclosed housing by—
9	(1) the State, or
10	(2) another entity, as provided in the approved
11	plan under section 302 of the State,
12	except that a loan for the purpose under section $305(a)(2)$
13	(relating to providing rental housing) may be made only
14	to a governmental agency or a nonprofit agency.
15	(d) Loan Terms.—Each loan provided under this
16	title from the loan authority amount of a qualified State
17	shall—
18	(1) bear no interest;
19	(2) have a term to maturity of—
20	(A) 2 years, in the case of any loan made
21	to purchase or finance the purchase of qualified
22	foreclosed housing for use under section
23	305(a)(1) for homeownership; and
24	(B) 5 years, in the case of any loan made
25	to purchase or finance the purchase of qualified

foreclosed housing for use under section

2	305(a)(2) for rental;
3	(3) not provide for amortization of the principal
4	obligation of the loan during such term, and require
5	payment of the original principal obligation under
6	the loan only upon the expiration of the term of the
7	loan; and
8	(4) have such other terms and conditions as the
9	Secretary may provide.
10	(e) Procedure.—Upon a request, by a State admin-
11	istrator, for a loan under this title from the loan authority
12	amount of the qualified State for which such adminis-
13	trator acts, the Secretary shall enter into a loan agreement
14	as the Secretary determines appropriate with the borrower
15	under the loan and shall disburse the loan amount in ac-
16	cordance with such terms, subject only to the absence of
17	sufficient loan authority amount for the State.
18	(f) Eligibility for Repeat Lending.—A loan
19	under this title may be made to an entity that has pre-
20	viously borrowed amounts under a loan under this title
21	only if such entity has repaid 95 percent or more of the
22	amounts due, including principal and interest, under all
23	previous such loans.
24	(g) Sunset.—The Secretary may not enter into any
25	commitment to make a loan under this title, or make any

1	such loan, after the expiration of the 24-month period be-
2	ginning on the date of the enactment of this Act.
3	SEC. 305. ELIGIBLE HOUSING STIMULUS ACTIVITIES.
4	(a) Loan Amounts.—Amounts provided under a
5	loan under this title for a qualified State shall be used,
6	in accordance with the approved plan of such State, only
7	for the following activities:
8	(1) Homeownership housing provision.—
9	To purchase or finance the purchase of qualified
10	foreclosed housing for resale as housing for home-
11	ownership to families having incomes that do not ex-
12	ceed 140 percent of the median income for the area
13	in which the housing is located.
14	(2) Rental Housing Provision.—To pur-
15	chase or finance the purchase of qualified foreclosed
16	housing for use only as rental housing, subject to
17	the following requirements:
18	(A) QUALIFIED TENANTS.—All dwelling
19	units in the housing purchased or financed
20	using any loan amounts shall be available for
21	rental only by families whose incomes do not
22	exceed 100 percent of the median income for
23	the area in which the housing is located.
24	(B) Rents.—Rents for each dwelling unit
25	in the housing purchase or financed using any

loan amounts shall be established at amounts
that do not exceed market rents for comparable
dwelling units located in the area in which the
housing is located and in accordance with such
requirements as the Secretary shall establish to
ensure that rents are established in a fair, ob-
jective, and arms-length manner.
(C) CONTINUED USE.—The aggregate
number of [homes/dwelling units] that are
made available for rental housing by the quali-
fied State/using loan authority amounts for the
qualified State?] and are subject to the require-
ments of subparagraphs (A) and (B) shall not
at any time during the 7-year period beginning
upon [the full commitment of all loan authority
amounts under this title for the State that are
used under this paragraph? ], be less than the
total number of [homes/dwelling units] pur-
chased or financed [by the State/ with loan au-
thority amounts for the qualified State?] pur-
suant to this paragraph.
(3) Housing rehabilitation.—To rehabili-
tate qualified foreclosed housing acquired with as-
sistance provided pursuant to this subsection, to the

extent necessary to comply with applicable laws,

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1	codes, and other requirements relating to housing
2	safety, quality, and habitability.
3	(b) Grant Amounts.—Grant amounts provided
4	under this title to a qualified State shall be used, in ac-
5	cordance with the approved plan of such State, only for
6	the following activities:
7	(1) Operating and holding costs.—For
8	costs of holding and operating qualified foreclosed
9	housing acquired pursuant to subsection (a), includ-
10	ing costs of management, taxes, handling, insurance,
11	and other related costs.
12	(2) Costs relating to property acquisi-
13	TION.—For costs relating to acquisition of qualified
14	foreclosed housing pursuant to subsection (a), in-
15	cluding reasonable closing costs.
16	(3) Administrative costs.—For administra-
17	tive and planning costs of the State in administering
18	loan authority amounts and grant amounts under
19	this title, except that the amount of grant amounts
20	provided under this title to a State that may be used
21	under this paragraph shall not exceed the amount
22	equal to [4] percent of the sum of the grants
23	amounts provided to the State and the loan author-

ity amount allocated to the State pursuant to section

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303(b).

- 1 (c) Security.—The Secretary shall retain a lien on
- 2 any qualified foreclosed housing purchased or financed
- 3 with a loan under this section in the amount of the prin-
- 4 cipal obligation under the loan and interest due under the
- 5 loan.

### 6 SEC. 306. SHARED APPRECIATION AGREEMENT.

- 7 Notwithstanding any other provision of this title, no
- 8 amounts from a loan or grant under this title may be used
- 9 under section 305 for any qualified foreclosed housing un-
- 10 less such binding agreements are entered into, in accord-
- 11 ance with such requirements as the Secretary shall estab-
- 12 lish, that ensure that the Federal Government shall, upon
- 13 any sale or disposition of the qualified foreclosed housing
- 14 by [the owner who acquires the housing pursuant to as-
- 15 sistance under this title, receive an amount equal to 20
- 16 percent of the difference between the net proceeds from
- 17 such sale or disposition and the cost of such acquisition
- 18 of the housing pursuant to assistance under this title,
- 19 after deductions for [expenditures paid or incurred after
- 20 the date of such acquisition that are properly chargeable
- 21 to capital account (within the meaning of section 1016 of
- 22 the Internal Revenue Code of 1986) with respect to such
- 23 housing.

1	SEC. 307. SPENDING REQUIREMENTS.
2	(a) In General.—Each qualified State that receives
3	a grant under this title or is allocated loan authority
4	amounts under this title pursuant to section 303(b)
5	shall—
6	(1) commence obligation of such grant amounts
7	and commitment of such loan authority amounts not
8	later than the expiration of the 45-day period that
9	begins upon approval of the approved plan of State;
10	and
11	(2) obligate all such grant amounts and enter
12	into commitments for all such loan authority
13	amounts not later than the expiration of the 180-day
14	period beginning upon such approval; and
15	(3) except as provided in subsection (b), outlay
16	all such grant amounts and disburse all such loan
17	authority amounts not later than the 12-month pe-
18	riod that begins upon such approval.
19	This subsection shall not apply to loan authority amounts
20	of a qualified State attributable, pursuant to section
21	304(b)(2), to repayment of principal amounts of loans
22	under this title.
23	(b) Exception to Spending Requirement.—If a
24	State in good faith makes a request, in the plan submitted
25	to the Secretary pursuant to section 302 or otherwise after

26 approval of such plan, for extension of the period referred

- 1 to in subsection (a)(3) of this section, the Secretary may
- 2 extend the period for not more than 3 months.
- 3 SEC. 308. ACCOUNTABILITY.
- 4 (a) Reporting.—Each qualified State that receives
- 5 a grant or allocation of loan authority amount under this
- 6 title shall submit a report to the Secretary, not later than
- 7 the expiration of the 12-month period beginning upon the
- 8 approval of the qualified plan by the Secretary, regarding
- 9 use of such amounts which shall contain such information
- 10 as the Secretary shall require.
- 11 (b) MISUSE OF AMOUNTS.—If the Secretary deter-
- 12 mines that any amounts from a grant or loan under this
- 13 title for a qualified State has been used in a manner that
- 14 is materially in violation of this title, any regulations
- 15 issued under this title, or any requirements or conditions
- 16 under which such amounts were provided, the Secretary
- 17 shall require the State to reimburse the Treasury of the
- 18 United States in the amount of any such misused funds.
- 19 SEC. 309. DEFINITIONS.
- For purposes of this title, the following definitions
- 21 shall apply:
- 22 (1) APPROVED PLAN.—The term "approved
- plan" means a plan of a State that has been ap-
- proved pursuant to section 302.

1	(2) COVERED MULTIFAMILY HOUSING.—The
2	term "covered multifamily housing" means a resi-
3	dential structure that—
4	(A) consists of 20 or fewer dwelling units;
5	and
6	(B) that is predominantly vacant.
7	(3) Loan authority amount.—The term
8	"loan authority amount" means, with respect to a
9	qualified State, the amount of loan authority avail-
10	able pursuant to section 310(b)(1) that is allocated
11	for the State pursuant to section 303(b), as such
12	amount may be increased or decreased pursuant to
13	section 304(b).
14	(4) QUALIFIED FORECLOSED HOUSING.—The
15	term "qualified foreclosed housing" means housing
16	that—
17	(A)(i) is single family housing that is va-
18	cant, pursuant to foreclosure or assignment of
19	the mortgage on the housing or forfeiture of the
20	housing; or
21	(ii) is covered multifamily housing;
22	(B) is owned by a lender, mortgage com-
23	pany, investor, financial institution, or other
24	such entity or any government entity, pursuant

1	to foreclosure or assignment of the mortgage on
2	the housing or forfeiture of the housing; and
3	(C) has a purchase price that does not ex-
4	ceed 90 percent of the average purchase price
5	for single family housing in the area in which
6	the housing is located, as determined by the
7	Secretary.
8	(5) QUALIFIED STATE.—The term "qualified
9	State" means a State for which there is an approved
10	plan.
11	(6) Secretary.—The term "Secretary" means
12	the Secretary of the Treasury.
13	(7) Single family housing.—The term "sin-
14	gle family housing" means a residential structure
15	consisting of from one to four dwelling units.
16	(8) State.—The term "State" means any
17	State of the United States, the District of Columbia,
18	the Commonwealth of Puerto Rico, the Common-
19	wealth of the Northern Mariana Islands, Guam, the
20	Virgin Islands, American Samoa, and other territory
21	or possession of the United States.
22	(9) STATE ADMINISTRATOR.—The term "State
23	administrator" means the entity of a qualified State
24	that is designated, pursuant to section 302(b)(1), in

1	the approved plan of the State to act for the State
2	for purposes of this title.

#### **3 SEC. 310. FUNDING.**

- 4 (a) Grants.—There is authorized to be appropriated 5 to the Secretary of the Treasury \$2,500,000,000 for
- 6 grants under this title.

### 7 (b) Direct Loans.—

- 8 (1) Loan commitment authority limita-9 TION.—Subject only to the availability of sufficient 10 amounts for the costs (as such term is defined in 11 section 502 of the Federal Credit Reform Act of 12 1990 (2 U.S.C. 661a)) of such loans and the ab-13 sence of qualified requests for loans, the Secretary 14 shall enter into commitments to make loans under 15 this title, and shall make such loans, in an amount 16 such that the aggregate outstanding principal bal-17 ance of such loans does not at any time exceed 18 \$7,500,000,000.
  - (2) AUTHORIZATION OF APPROPRIATIONS FOR COSTS.—There is authorized to be appropriated such sums as may be necessary for costs (as such term is defined in section 502 of the Federal Credit Reform Act of 1990 (2 U.S.C. 661a)) of loans under this title.

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- 1 SEC. 311. REGULATIONS.
- 2 The Secretary shall issue any regulations necessary
- 3 to carry out this title.